



State of Wisconsin

Department of Administration
(DUNS No. 80-903-5728)

Consolidated Annual Performance And Evaluation Report

Executive Summary

April 1, 2014 - March 31, 2015

State of Wisconsin ■ Scott Walker, Governor
Department of Administration ■ Scott Neitzel, Secretary

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Consolidated Annual
Performance
& Evaluation Report
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INTRODUCTION

This document is the Summary of the State of Wisconsin's performance in the fifth year of its 2010-2014 Consolidated Plan. The Consolidated Plan guides the State's use of U.S. Department of Housing and Urban Development (HUD) formula funding for housing, community, and economic development.

The State 2011-2013 Biennial Budget transferred programs previously administered by the Department of Commerce to the Department of Administration, Division of Housing (DOA-DOH). In July of 2011, the Department of Administration developed a revision to its 2011 Action Plan to reflect these statute changes including the transfer of responsibility for developing the Consolidated Plan and its related documents to the DOA-DOH.

For Wisconsin's 2014-2015 program year, this report highlights the activities and achievements of the four HUD formula grants - Community Development Block Grants (CDBG), Home Investment Partnerships Program (HOME), Emergency Solutions Grant (ESG), and Housing Opportunities for Persons with AIDS (HOPWA). The Department of Administration, Division of Housing, administers all four formula programs. This report also summarizes the State's housing activities that are funded through other Federal formula programs, competitive and special grants, and State appropriations.

This Summary is based upon the guidance of HUD's Consolidated Plan Management Process Tool (v.2.0), the consolidated plan final rule published on February 9, 2006, and the Federal Register Notice dealing with Outcome Performance Measurement Systems, dated March 7, 2006.

Questions and comments on content in this Summary may be directed to:

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RESOURCES, ACTIVITIES AND RESULTS

FEDERAL RESOURCES AVAILABLE

Funds made available statewide, except in CDBG entitlement or HOME PJ areas.

FEDERAL RESOURCES	Anticipated	Anticipated	Actual*	Actual*	Actual*
HUD Formula Grants	Grant Authorization	Pro Income/Recap Funds	Grant Authorization	Pro Income/Recap Funds	Total Available
Community Development Block Grant (CDBG)	\$23,640,800	\$26,139,000	\$24,646,683	\$18,273,706	\$42,920,389
Housing Investment Partnership Program (HOME)	\$7,596,000	\$800,000	\$8,576,532	\$1,311,864	\$9,888,396
Emergency Solutions Grant (ESG)	\$2,544,000		\$3,169,745		\$3,169,745
Housing Opportunities for Persons With AIDS (HOPWA)	\$420,000		\$466,613		\$466,613
Subtotal HUD Formula Grants	\$34,200,800	\$26,939,000	\$36,859,573	\$19,585,570	\$56,445,143

* Does not include prior year funding carryover

FEDERAL RESOURCES	Anticipated	Actual
HUD Competitive Grants		
Shelter Plus Care [Renewal grant began on 07/01/14]	\$ 252,320	\$ 254,512

FEDERAL RESOURCES	Anticipated	Actual
H&HS Grants		
H&HS Projects for Assistance in Transition from Homelessness (PATH) [07/01/14-06/30/15]	\$ 805,000	\$ 836,000
SSI/SSDI Outreach, Access & Recovery (SOAR)	\$ 74,000	\$ 74,000

STATE RESOURCES AVAILABLE

Funds are available statewide.

STATE RESOURCES State Programs (Housing Resources)	Anticipated	Actual
Housing Cost Reduction Initiative (HCRI)	\$ 1,300,000	\$ 1,300,000
Homeless Prevention Program (HPP)	\$ 1,515,000	\$ 1,515,000
Critical Assistance (CA)	\$ 282,800	\$ 282,800
State Shelter Subsidy Grant (SSSG)	\$ 1,113,600	\$ 1,113,600
Transitional Housing (THP)	\$ 300,000	\$ 300,000
State PATH Match Aids	\$ 42,200	\$ 42,200
Sub-total State (Housing Resources)	\$ 4,553,600	\$ 4,553,600

STATE RESOURCES Private Funds (Housing Resources)	Anticipated	Actual
IBRETA	\$ 30,000	\$ 18,999

STATE RESOURCES Other Sources	Anticipated	Actual
Wisconsin Fresh Start Funds (Department of Corrections)	\$ 254,895	\$ 254,895

FEDERAL RESOURCES UTILIZED

HUD Formula Grants (Local Aids)	Obligations/ Commitments**	Expenditures/ Disbursements**
Community Development Block Grant (CDBG) <small>[includes program income]</small>	\$ 27,091,389	\$ 19,096,937
Housing Investment Partnership Program (HOME) <small>[includes program income]</small>	\$ 10,541,933	\$ 8,730,220
Emergency Solutions Grant (ESG)	\$ 3,211,551	\$ 3,040,734
Housing Opportunities for Persons With AIDS (HOPWA)	\$ 452,615	\$ 342,900
Subtotal HUD Formula Grants	\$41,297,488	\$31,210,791

HUD Competitive Grants	Obligations/ Commitments**	Expenditures/ Disbursements**
Shelter Plus Care	\$254,512	\$ 228,353

** "Obligations/Commitments" and "Expenditures/Disbursements" are based on WI Financial System data.

NOTE: "Obligations/Commitments" are new obligations for the period 04/01/14 - 03/31/15 while "Expenditures/Disbursements" are all expenses paid out for the period 04/01/14 - 03/31/15. This includes payments made against CDBG obligations from 04/01/14 - 03/31/15 and CDBG obligations from prior years.

ACTIVITIES

CDBG Programs:

Funds distributed statewide, except in CDBG entitlement jurisdictions.

- **Economic Development (ED):**
 - *0 awards made.*

- **Public Facilities (PF):**
 - *42 awards totaling \$16,031,681.*
 - *Funds were made available through request for proposal (RFP) process to local governments.*
 - *Funded activities: streets, water and sewer projects, community facilities (senior centers, fire stations, etc.) as well as other facilities serving LMI, disabled, elderly and developmentally disabled individuals.*
 - *Award amounts ranged from \$139,320 to Milltown to \$500,000 to fifteen different grantees.*

- **Public Facilities for Urgent Local Need (PF):**
 - *1 award totaling \$420,035.*

- **Public Facilities for Slum & Blight Elimination (PF):**
 - *0 awards made.*

- **Planning (PLNG):**
 - *1 award totaling \$9,000.*
 - *Eligible activities: specific planning projects for major local economic or community development proposals or regional economic initiatives.*

- **Housing (H):**
 - *7 multijurisdictional awards were made, totaling \$11,948,558.*
 - *Eligible activities: acquisition, rehabilitation, and homebuyer assistance, for activities that benefited low-and moderate-income households.*

- **Special Projects:**
 - *Emergency Assistance Program*
 - *1 award totaling \$55,000.*
 - *CDBG-SOAR*
 - *2 awards totaling \$66,500*
 - *To support continuing SOAR programs with enhanced case management services for potential SSI and SSDI participants that are homeless and have mental illness.*

HOME Programs:

Funds are distributed statewide, except in HOME participating jurisdictions, and require 25% match from grant recipients.

- **Rental Housing Development (RHD):**
 - *\$5,180,512 was awarded for 11 projects to provide affordable rental housing units to households with incomes that are at or below 60% of the county median income (CMI).*
 - *Funds are made available through an RFP process.*
 - *Eligible activities are acquisition, rehab, conversion and new construction of rental housing.*

- **Tenant Based Rental Assistance (TBRA):**
 - *\$1,219,779 was awarded to 8 agencies providing rental assistance, making it possible for families to pay down consumer debt, obtain job training, education or employment that will support their ability to maintain permanent housing.*
 - *Eligibility: families with income equal to or less than 60% of county median income.*
 - *Project targets include: families at risk of losing housing, households with children in which teenage parents are enrolled in high school or continuing education, households transitioning from W-2, out of the Supportive Housing Program, or fleeing domestic violence.*

- **Homebuyer/Rehab (HHR):**
 - *\$4,783,559 in HOME funds was encumbered for 21 HOME HHR grantees – representing the second year funding for a 2-year grant award.*
 - *Eligible activities included acquisition (downpayment and closing cost assistance), acquisition and rehabilitation (acquisition of substandard properties and their rehabilitation), and new construction (new housing development for low-income buyers). Homebuyers must earn no more than 80% of their county's median income.*
 - *Eligible activities also included rehabilitation of existing rental properties. Property owners rent at least 90% of their units to households with incomes at or below 60% of the CMI.*
 - *Eligible activities also include making owner-occupied dwellings occupied by physically disabled residents accessible and bringing the home up to appropriate housing quality standards.*

- **HOME WI Fresh Start Program (WFS):**
 - *The Wisconsin Department of Corrections provided \$325,000 in funds for Wisconsin Fresh Start Program crews, who often work on HOME-funded projects. WFS provides at-risk youth, ages 16-24, with education, skills, and career direction leading to economic self-sufficiency through opportunities for meaningful service in their communities, in addition to helping meet the need for affordable housing for low to moderate income families.*

Emergency Solutions Grants (ESG) Program:

- *DOA-Division of Housing awarded \$3,204,568 of ESG funds to 25 non-profit providers and units of local government, representing 117 agencies, for the purpose of serving homeless people and households at risk of losing their housing.*
- *The application process for ESG, State Transitional Housing Program, and the State Homeless Prevention Program were combined into one competitive grant.*
- *ESG funds were allocated on a percentage basis to regions for eligible activities: renovation, rehabilitation, and conversion of buildings for use as emergency shelters or transitional housing for the homeless; provision of essential services; payment of maintenance and operations; rapid re-housing, street outreach, and homeless prevention.*

Housing Opportunities for Persons with AIDS (HOPWA) Program:

- *\$452,615 was awarded to the Aids Resource Center of Wisconsin (ARC/W) to assist 145 households.*
- *Funds were made available through RFP process.*
- *ARC/W subcontracted with providers around the State.*

Continuum of Care:

- *Shelter Plus Care*
 - *\$254,512 awarded to Community Action Inc. of Rock and Walworth Counties.*
 - *The Shelter Plus Care program provides permanent housing and supportive services to homeless persons with a disability.*

RESULTS

Providing Decent Housing Objective

Outcome	Activity	Indicator	Estimated 2014 Total	Actual 2014 Total
Availability/ Accessibility	<u>New Housing Units</u> <ul style="list-style-type: none"> • Rental Housing Development • Owner Housing Development 	Housing Units Assisted	135 Rental 15 Owner	81 Rental 9 Owner
	<u>Public Infrastructure</u> <ul style="list-style-type: none"> • Water & sewer, street extensions, etc., for housing development 	Persons Assisted	33	0
Affordability	<u>Housing Rehabilitation</u> <ul style="list-style-type: none"> • Rental Rehab • Owner Rehab 	Housing Units Assisted	62 Rental 525 Owner	18 Rental 479 Owner
	<u>Homebuyer Assistance</u> <ul style="list-style-type: none"> • First time Homebuyers • Down payment, closing costs • New Construction Financing • Acquisition & Rehabilitation 	Households Assisted	212	93
Sustainability	<u>Public Site Improvements for Affordable Housing</u> <ul style="list-style-type: none"> • Neighborhood Improvements (Drainage, etc.) 	Persons Assisted	30	0

Creating Suitable Living Environment Objective

Outcome	Activity	Indicator	Estimated 2014 Total	Actual 2014 Total
Availability/ Accessibility	<u>Public Facilities</u> <ul style="list-style-type: none"> • Senior Centers • New treatment plants • Fire trucks 	Persons Assisted	2,000	16,400
	<u>Housing Assistance to Homeless Persons</u> <ul style="list-style-type: none"> • Shelters • Rent & Security Deposits • Supportive Services 	Households Assisted	20,092	46,437*
	<u>Accessibility Improvements to Housing Units</u> <ul style="list-style-type: none"> • Handicapped access improvements 	Housing Units Assisted	180	>90
Sustainability	<u>Slum & Blight Remediation</u> <ul style="list-style-type: none"> • Site clearance • Site clean up 	Communities Assisted	1	2
	<u>Public Infrastructure</u> <ul style="list-style-type: none"> • Water & Sewer • Curb & gutter, sidewalks, streets • Electrical 	Persons Assisted	40,000	25,202
	<u>Public Facilities</u> <ul style="list-style-type: none"> • Libraries • Fire stations • Treatment plant upgrades 	Persons Assisted	10,000	2,052
	<u>Special Needs Housing Assistance</u> <ul style="list-style-type: none"> • Rent • Utilities • Mortgage Payments 	Persons Assisted	330	751
	<u>Local/Regional Planning Efforts</u> <ul style="list-style-type: none"> • Plans 	Communities Assisted	12	1

* For Program Years 1-4, data for "Households Assisted" was captured. For Program Year 5 (due to a HUD mandated change), the **Actual 2014 Total** shows "persons served" by ESG, HPP, THP, SSSG, Critical Assistance, CDBG SOAR, (Regular) SOAR, PATH, and HOME-TBRA programs.

Creating Economic Opportunity Objective

Outcome	Activity	Indicator	Estimated 2014 Total	Actual 2014 Total
Availability/ Accessibility	<u>Public Facilities or Infrastructure for Businesses</u> <ul style="list-style-type: none"> • Water & sewer, streets, etc. • Treatment plants • Industrial Parks 	Jobs Created/ Retained	180	1022**
Affordability	<u>Quality Job Creation or Retention</u> <ul style="list-style-type: none"> • Business Loans & Grants 	Jobs Created/ Retained	500	33
	<u>Dairy Farm Job Creation</u> <ul style="list-style-type: none"> • Business Loans 	Jobs Created/ Retained	0	0
Sustainability	<u>Slum & Blight Remediation for Business Creation or Expansion</u> <ul style="list-style-type: none"> • Site clearance • Site clean up 	Jobs Created	0	0

** Includes projects from previous years that closed out from 04/01/14 - 03/31/15.